CREWS Investment Plan 2016-2020

DRAFT 12 September 2016

Adopted by the CREWS Steering Committee on ______
The objective of the CREWS initiative is to significantly increase the capacity to generate and communicate effective impact-based multi-hazards early warnings and risk information to protect lives, livelihoods, and assets in Least Developed Countries (LDCs) and Small Islands Developing States (SIDS).

CREWS Partners

[list and logos of partners]

CREWS Observers

[List and logos of observers]

CREWS Implementing Partners

[List and logos of Implementing Partners]
# Contents

Executive Summary .................................................................................................................. 4  
1. CREWS Programming Framework .................................................................................. 5  
2. CREWS Investment Plan 2016-2020 ............................................................................. 6  
   Prioritizing Resources ................................................................................................. 6  
   Integrated and Inclusive Programming .......................................................................... 7  
   Leveraging Investments ................................................................................................. 7  
   Status of Pledges as of July 2016 .................................................................................. 8  
   Highlights of Country and Regional Support Projects .................................................. 8  
      Burkina Faso .................................................................................................................. 8  
      Mali ............................................................................................................................. 10  
      Niger .......................................................................................................................... 11  
      Democratic Republic of the Congo ............................................................................ 12  
      Pacific Region – covering Fiji, Kiribati, Marshall Islands, Solomon Islands, Tuvalu and Vanuatu. 13  
      Papua New Guinea .................................................................................................... 14  
   Highlights of Global Projects ......................................................................................... 15  
      Monitor and survey of multi-hazard early warning systems for LDCs and SIDS .......... 15  
      International Early Warning Conference .................................................................. 16  
      Resource Allocations ................................................................................................. 17  
      Pipeline Countries ..................................................................................................... 18  
3. Partnerships and Networks ............................................................................................ 19  
4. Measuring Results .......................................................................................................... 19  
List of Acronyms .................................................................................................................. 20
Executive Summary

The Climate Risk and Early Warning System (CREWS) initiative was launched at the Paris Climate Change Conference in December 2015 as part of the UN Secretary-General’s Climate Action Agenda that aims at strengthening climate action following the Paris Conference. CREWS is also an initiative that responds to the Sendai Framework for Disaster Risk Reduction 2015-2030, the 2030 Sustainable Development Agenda and the Addis Ababa Action Agenda on Financing for Development.

The rationale for CREWS is the recognition that the casualty risk for hydrometeorological hazards, the number of people at risk of losing their lives, is increasing in Least Developed Countries (LDCs) and Small Islands Developing States (SIDS). It is a trend that is both unacceptable and reversible. In most developed countries, the number of lives lost to hydrometeorological events is trending down due to progress in reducing the risk associated with disasters due to enhanced capacity to predict extreme events and to alert exposed populations. A compounding factor is the high exposure of LDCs and SIDS to climate change impacts and the related increase in the intensity and frequency of extreme events.

Reversing the trend in LDCs and SIDS requires increased investments in preparedness and risk reduction. Underpinning CREWS is a multi-donor trust funded instrument that will support this work in LDCs and SIDS. CREWS aims are first to increase international financial and technical support to these countries and improve the efficiency and effectiveness of existing hydrometeorological investments. Countries and international partners have been calling for better exchange of information, longer term and integrated planning around early warning systems, as well as the alignment of efforts to measure the impacts of coordination and investments, in this area of work, based on a common set of indicators.

The first CREWS Investment Plan proposes a programme of work for 2016-2020, an indicative list of countries for initial support with an outline of the expected results. The Work Plan provides a list of pipeline countries, with high risk, limited capacity to predict disaster and generate warnings, for which priority investment would be required in the future.

The proposed project countries are Burkina Faso, Democratic Republic of the Congo, Mali, Niger, Papua New Guinea and a regional focus on Pacific SIDS. These countries meet the criteria for accelerated action to strengthen their hydrometeorological capacities, their ability to identify vulnerable populations, to generate warnings and prepare and respond when disasters occur. CREWS will focus on leveraging other existing resources and funding streams as well as plan for longer term financing sustainability to support early warning systems. The funding target for the initial five years of CREWS is US$ 100 million.

To maximize efficiency and reduce overhead costs, CREWS draws on the existing partnerships’ networks and expertise, as well as the coordination, operational and financial management capacities of its three Implementing Partners: WMO, World Bank/GFDRR and UNISDR.

---

2 Global Assessment Report, GAR (UNISDR, 2015)
3 Intergovernmental Panel on Climate Change Fifth Assessment Report (IPCC, 2015)
1. **CREWS Programming Framework**
The CREWS Programming Framework identifies crucial programmatic areas for effective early warning systems and promotes better programme integration of CREWS projects with other initiatives. It guides the development of projects by Implementing Partners and assists the development of the monitoring and evaluation framework.

**Objective of CREWS**
To significantly increase the capacity to generate and communicate effective impact-based multi-hazards early warning systems and risk information to protect lives, livelihoods, and assets in Least Developed Countries (LDCs) and Small Islands Developing States (SIDS).

---

**1. CREWS Country Portfolio**

a) **Project Countries** are countries where CREWS has initiated investments through its Implementing Partners and Work Programme.

b) **Pipeline Countries** for which projects could be developed based on prioritization by the Steering Committee.

**Outputs of Country Projects**

- 1.1 Assessments of institutional capacities of NMHSs, user needs, on-going and planned programmes and socio-economic benefits of hydromet services and early warning systems.
- 1.2 Hazard and risk information of exposed populations and assets to guide early warning systems and climate and weather services.
- 1.3 NMHSs’ service delivery improved including development of impact based capacity and tailored information for risk management.
- 1.4 Long-term development plans for NMHSs, including the need for system interoperability at the national and regional levels.
- 1.5 High priority and high impact small scale investments, including supply of critical observation and ICT equipment.
- 1.6 Preparedness and response plans with operational procedures for effective early warning dissemination, readiness to act with regular simulation exercises.
- 1.7 Targeted education and public awareness programmes available for warning systems and related public action.
- 1.8 Greater inter-operability between risk-related safety-nets and risk sharing initiatives.

---

**2. CREWS Regional Support**

Programmes supporting the forecasting and early warning capacity with a geographic focus on CREWS Project Countries.

**Outputs of regional support projects**

- 2.1 Regionalized (cascading) weather and climate monitoring and prediction products with facilitated access for CREWS Project Countries.
- 2.2 Pooled (regional) trainings for high impact sectors (disaster risk management, health, agriculture).
- 2.3 Regional monitoring, forecasting and warning products for extreme events (flood, drought, extreme heat, other weather events).
- 2.4 Regional risk analysis products and monitoring of high risk countries, cities and vulnerable populations.
- 2.5 Regional inter-governmental organizations strengthened to support NMHSs and early warning capacities.

---

**3. CREWS Global Coherence and Advocacy Support**

**Outputs of global coherence and advocacy support projects**

- 3.1 Standards and systems in place to monitor early warning trends, needs, gaps and capacity to drive investments and measure progress against the 2030 Sustainable Development Agenda, the Sendai Framework and the UNFCCC agenda.
- 3.2 Donor investments are increased to address the service delivery gap in LDCs and SIDS and are better coordinated with common programming and reporting protocols.
- 3.3 Knowledge products are compiled and applied for technical guidance for early warning service delivery in countries and cities.
- 3.4 Networks of early warning system practitioners strengthened and broadened.
2. **CREWS Investment Plan 2016-2020**

Pending the establishment of the CREWS Trust Fund, the adoption of the CREWS Governance Document though the Steering Committee and the availability of funds in the CREWS Trust Fund, the CREWS Investment Plan identifies funding flows, project countries and programmatic areas for the development of CREWS Projects. The Investment Plan provides an overall distribution of resources. Decisions on fund allocations are made subsequently based on the approval, by the Steering Committee, of Projects submitted by Implementing Partners and pending availability of funds in the CREWS Trust Fund.

The main principles driving the CREWS programming process are country ownership, addressing lifesaving needs, leveraging resources and integrated and inclusive approaches to programming.

The following steps were taken to develop the first CREWS Investment Plan.

**Prioritizing Resources**

The Investment Plan responds to two interrelated and equally important levels of prioritization.

First, to prioritize countries to channel its investments, based on an ongoing mapping of LDCs and SIDS capacities and needs and the potential for leveraging additional resources.

Second, to respond to priority activities articulated by countries, based on established relationships of the three Implementing Partners, through their portfolio of ongoing projects and contacts with national institutions.

The mapping of LDCs and SIDS served as the basis for identifying the Project Countries for initial CREWS allocations and Pipeline Countries, for future allocations. Criteria for the mapping fell into three categories:

1. **Exposure to risk and institutional capacity for early warning**
   - Capacity of NMHSs and disaster management institutions
   - Projected average annual loss to disaster (projected cost of disasters for the country’s economy per year)
   - Casualty loss risk (where available)
   - Access to information and communication technology

2. **Level of priority given to early warning systems by countries**
   - Requests for support by country
   - Identification of early warning systems as a priority in Intended Nationally Determined Contributions (INDCs) and national development and poverty reduction plans

3. **Potential for leveraging additional resources and aligning programmes**
   - Potential to leverage investments from other mechanisms such as the Green Climate Fund (GCF), the World Bank Group’s International Development Association (IDA) and the Global Environment Fund (GEF)
   - Ongoing or planned national and regional programmes related to the objectives of CREWS
In 2016-2017, CREWS will support LDCs and SIDS to monitor the status of their early warning systems and related institutional capacity in a more robust and systematic manner. The resulting surveys will facilitate the prioritization of national and international hydrometeorological investments, as well as providing a baseline against which to monitor progress.

It is also expected the Steering Committee, at its regular meetings, will review the list of CREWS Project and Pipeline Countries, based on the ongoing monitoring of the countries’ status and needs.

**Integrated and Inclusive Programming**

A key value-add of the CREWS set-up is the programmatic alignment between the Implementing Partners and their respective expertise, networks of partners and ongoing programmes and operations.

At the stage of the development of the Investment Plan, an ad-hoc Programming Group composed of staff from WMO, World Bank/GFDRR and UNISDR, carried out a mapping of LDCs and SIDS, reviewed ongoing programmes and initiated initial project outlines in consultations with partners.

Following the review and adoption by the Steering Committee of the Investment Plan, projects will be finalized based on joint country consultations. The format of the consultations will be light and adapted to each country context (either workshops, contributions to ongoing consultations or expert inputs). The consultation will include national counterparts and organizations, including civil society organizations (CSOs), as well as regional and international partners to align and prioritize existing programmes and initiatives, review budgets and identify a lead implementing partner for each project.

In systematizing its programming processes, CREWS is building an implementation feedback into the design of its country projects. This is expected to create a cycle of improvement in outcomes with each iteration. This, in-turn, provides an environment where successes in programming are more easily scaled-up and replicated globally.

**Leveraging Investments**

By providing longer-term investments targeting improvements in policies, institutions, and programme designs in countries, it is estimated that CREWS can potentially influence US $ hundreds of millions in existing portfolios on hydrometeorological services and early warning systems.

By working upstream with countries on policies, strategies and institutional arrangements and capacities for effective early warning systems - and building on, and contributing to, existing initiatives - the contributions of CREWS is expected to be relevant beyond the influence its own portfolio of country projects.
Status of Pledges as of July 2016

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Australia</td>
<td>Aus $ 2 million (US $ 1,460,000)</td>
<td>Aus $ 1 million (US $ 730,000)</td>
<td>Aus $ 1 million (US $ 730,000)</td>
<td>Aus $ 1 million (US $ 730,000)</td>
<td>Aus $ 5 million (US $ 3,650,000)</td>
</tr>
<tr>
<td>Canada</td>
<td>Can $ 2 million (1,556,000 USD)</td>
<td>Can $ 2 million (1,556,000 USD)</td>
<td>Can $ 2 million (1,556,000 USD)</td>
<td>Can $ 2 million (1,556,000 USD)</td>
<td>US $ 10 million*** (US $ 7,780,000)</td>
</tr>
<tr>
<td>France</td>
<td>Euro 5 million (US $ 5,600,000)</td>
<td>Euro 5 million (US $ 5,600,000)</td>
<td>Euro 5 million (US $ 5,600,000)</td>
<td>Euro 5 million (US $ 5,600,000)</td>
<td>Euro 10 million (US $ 11,200,000)</td>
</tr>
<tr>
<td>Germany</td>
<td>Euro 3 million (US $ 3,370,000)</td>
<td>Euro 1 million (US $ 1,120,000)</td>
<td>Euro 0.6 million (US $ 674,000)</td>
<td>Euro 0.6 million (US $ 674,000)</td>
<td>Euro 3 million (US $ 3,370,000)</td>
</tr>
<tr>
<td>Luxembourg</td>
<td>Euro 1 million (US $ 1,120,000)</td>
<td>Euro 0.6 million (US $ 674,000)</td>
<td>Euro 0.6 million (US $ 674,000)</td>
<td>Euro 0.6 million (US $ 674,000)</td>
<td>Euro 3 million (US $ 3,370,000)</td>
</tr>
<tr>
<td>Netherlands</td>
<td>Euro 0.6 million (US $ 674,000)</td>
<td>Euro 0.6 million (US $ 674,000)</td>
<td>Euro 0.6 million (US $ 674,000)</td>
<td>Euro 0.6 million (US $ 674,000)</td>
<td>Euro 3 million (US $ 3,370,000)</td>
</tr>
<tr>
<td>Total in US $*</td>
<td>11,200,000</td>
<td>8,950,000</td>
<td>2,960,000</td>
<td>2,960,000</td>
<td>2,960,000</td>
</tr>
</tbody>
</table>

* Pledges indicatively reflected in US $ based on exchange rate of 1 May 2016.
** CREWS financial year runs from 1 July to 30 June, i.e. financial year 2017 means 1 July 2016 to 30 June 2017. *** Contribution made directly to WMO.

Highlights of Country and Regional Support Projects

The following countries have been identified for CREWS investments starting in 2016. Budgets are indicative and based on current pledges. Actual programming and commitment of funds will be based on funds available in the CREWS Trust Fund.

Burkina Faso

<table>
<thead>
<tr>
<th>Level of disaster risk</th>
<th>38 out of 191 countries</th>
<th>Average Annual Loss to disasters (USD million)</th>
<th>25.04</th>
<th>Access to information and communications (ICT index)</th>
<th>159 out of 167 countries</th>
</tr>
</thead>
<tbody>
<tr>
<td>Capacity of NMHS</td>
<td>Low monitoring coverage, low resolution weather forecasts and seasonal forecasts</td>
<td>Status of hydromet and EW services</td>
<td>Agrometeorological bulletin every 10-days</td>
<td>Disaster loss and risk data to inform early warnings</td>
<td>Low (disaster loss database under development)</td>
</tr>
<tr>
<td>Demand/priority</td>
<td>High</td>
<td>Leveraging Potential</td>
<td>High</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

4 Descending ranking of risk based on the INFORM Index.
5 Average Annual Loss (AAL) projected cost of disasters for the country’s economy per year
6 Ascending ranking countries’ access to information and communications based on ICT Development Index 2015.
Timeline 4 years    Budget (US $ million) 2.2

Context

Institutions in Burkina Faso are producing weather and climate information for farmers and other decision makers at a national level but important improvements are still needed on observations and modelling and an efficient broadcast system to reach smallholder farmers. This project will provide: improved weather and climate observations; climate data management of historical data; soil moisture observations for drought and flood monitoring; state-of-the-art daily to seasonal forecasting coupled with drought monitoring and crop modelling; weather and climate hazards monitoring and more efficient distribution of alerts and information suitable for agricultural decision making at a national and local level.

Key deliverables

- Climate and hydrometeorological database management and improvements including update, data rescue and upgrades;

- Improved agricultural monitoring capabilities including rainfall daily totals, vegetation status, soil moisture by better observation networks, improved modelling capabilities and better use of remote sensing products;

- Review of drought indexes to be used in agriculture, bush/forest management, livestock or pastoralist and river/lake artisanal fisheries;

- Assessing the performance of forecasts for 5-40 days ahead using the S2S forecast archive, with focus on daily weather characteristics including rain-day frequency, heavy rainfall events, dry spells and monsoon onset/cessation dates, with relevance to agriculture and water resources;

- Development of an early warning system with community early warning systems to communicate site and crop specific advisories, with lead times from two weeks to a season ahead for weather and climate hazards relevant to agriculture;

- Improved process of co-production of agro-climate advisories for farmers between climate forecasters and agricultural experts at national level, strengthening of the Multi-disciplinary Working Groups (Groupes de Travail Pluridisciplinaire);

- Strengthening the existing Regional Climate Outlook Forum with new products and increased interactions with users, and support with strengthening Burkina’s National Outlook Forum process.

Partners  World Bank/GFDRR, WMO, National Meteorological Service of Burkina Faso, Conseil National de Secours d’Urgence et de Réhabilitation, Ministère de l’Action Sociale et de la Solidarité National (CONASUR), Ministries in charge of Agriculture and Livestock, Food Security organizations in Burkina Faso, Media, private telecom companies and rural radio networks in Burkina Faso, National Research Institutes (Ouaga University, INERA, etc), AGRHYMET, ACMAD, UNISDR, George Mason University (USA), Global Water Partnership West Africa.
### Mali

<table>
<thead>
<tr>
<th>Level of disaster risk&lt;sup&gt;7&lt;/sup&gt;</th>
<th>27 out of 191 countries</th>
<th>Average Annual Loss to disasters&lt;sup&gt;8&lt;/sup&gt; (USD million)</th>
<th>56</th>
<th>Access to information and communications (ICT index)&lt;sup&gt;9&lt;/sup&gt;</th>
<th>145 out of 167 countries</th>
</tr>
</thead>
<tbody>
<tr>
<td>Capacity of NMHS</td>
<td>Low</td>
<td>Status of hydromet and EW services</td>
<td>Weak</td>
<td>Disaster loss and risk data to inform early warnings</td>
<td>Projects on-hold, lack of institutionalization</td>
</tr>
<tr>
<td>Demand/priority</td>
<td>High</td>
<td>Leveraging Potential</td>
<td>High</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Timeline** 4 years  
**Budget (US $ million)** 2.69

### Context

Mali is vulnerable to several climate-related hazards, including flooding and drought, and is already experiencing the impacts of climate change and needs additional concessional support for strengthening the scientific base for generating climate and weather information to inform climate-resilient development pathways.

Improved weather and climate information and warning services are required from the national level down to the household level. Overall, the national observation and forecasting system is in weak condition and basic services to main are lacking for users such as aviation, civil protection, agriculture, food security, and the general public.

There are a number of international programs contributing to improvement of hydromet and climate services. The largest contributions include the World Bank GCF and GFDRR funded “Strengthening Climate Resilience in Sub-Saharan Africa - Mali Country Project”, in pipeline. The proposed grant is expected to be closely aligned with this project, including support for preparation of the detailed design of the project and operationally support stakeholder coordination.

### Key deliverables

- Support a detailed design documents for the GCF and GFDRR project “Strengthening Climate Resilience in Sub-Saharan Africa - Mali Country Project”.

- Support for institutional coordination between hydrology, meteorology, humanitarian, civil protection and food security services, including development of regulatory documents, standard operating procedures for early warning systems, protocols of information exchange, building capacity of staff, operational training.

- Delivery of basic more accurate, timely and relevant warnings and information to users and decision-makers. It is expected that these activities will contribute to improvement of capacity of civil protection and food security services to fulfil their responsibilities with regards to

---

<sup>7</sup> Descending ranking of risk based on the INFORM Index.  
<sup>8</sup> Average Annual Loss (AAL) projected cost of disasters for the country's economy per year  
<sup>9</sup> Ascending ranking countries' access to information and communications based on ICT Development Index 2015.
dissemination of early warning services and official response to such warnings, with specific focus on climate-dependent sectors and specific at-risk areas.

- “Cascading” forecasting and other global WMO initiatives will be piloted.

Partners
World Bank/GFDRR, WMO, Africa Development Bank (AfDB), the Government of Mali, UNISDR.

Activities in Mali will be aligned and operationally coordinated with the World Bank Green Climate Fund (GCF) and GFDRR funded “Strengthening Climate Resilience in Sub-Saharan Africa - Mali Country Project”, including support for development of detailed design, creation of joint work program, complementary procurement plans and implementation team.

**Niger**

<table>
<thead>
<tr>
<th>Level of disaster risk</th>
<th>25 out of 191 countries</th>
<th>Average Annual Loss to disasters (USD million)</th>
<th>24.43</th>
<th>Access to information and communications (ICT index)</th>
<th>159 out of 167 countries</th>
</tr>
</thead>
<tbody>
<tr>
<td>Capacity of NMHS</td>
<td>Low</td>
<td>Status of hydromet and EW services</td>
<td>Very Weak</td>
<td>Disaster loss and risk data to inform Early Warning</td>
<td>Low (National disaster loss database developed, limited risk information)</td>
</tr>
<tr>
<td>Demand/priority</td>
<td>High</td>
<td>Leveraging Potential</td>
<td>Medium</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Timeline** 5 years  
**Budget (US $ million)** 2.49

**Context**

The overall status of hydromet and EWS system in Niger remains poor. Several agencies of the Ministry for Interior, Ministry of Transportation, Ministry of Water Resources, all coordinated by the Prime Minister’s National Cell for Disaster Prevention and Response (DNPGCCA), have institutional responsibility to deliver hydromet and EWS services. Institutions mostly have limited human and financial resources and have outdated infrastructure. Overall, the national observation and forecasting system is in weak and there is a lack of basic services to main users such as aviation, civil protection, agriculture, food security, and the general public. There are international programs contributing to improvement of hydromet and climate services. The largest contributions include the World Bank “Disaster Risk Management and Urban Development Project” ongoing since 2014; and the Africa Development Bank Climate Information Development and Forecasting Project (PDIPC) ongoing since 2012. The proposed project will be aligned with these initiatives and operationally support stakeholder coordination.

**Key deliverables**

- Improved accuracy and dissemination of severe hydrological and meteorological bulletins;
- Operational functioning of early warning system in 12 pilot urban areas supported by the Disaster Risk Management and Urban Development Project for the Republic of Niger which is providing
disaster risk management interventions in cities and strengthening the government’s capacity to respond and to an crisis’ or emergencies;

- Coordination between hydrological, meteorological, civil protection, humanitarian and disaster risk management agencies.

**Partners** World Bank/GFDRR, WMO, the Government of the Niger, and Africa Development Bank (AfDB), UNISDR.

**Democratic Republic of the Congo**

<table>
<thead>
<tr>
<th></th>
<th>Level of disaster risk</th>
<th>Average Annual Loss to disasters (USD million)</th>
<th>Access to information and communications (ICT index)</th>
<th>160 out of 167 countries</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Capacity of NMHS</strong></td>
<td>Low</td>
<td>Status of hydromet and EW services Very Weak</td>
<td>Disaster loss and risk data to inform Early Warning</td>
<td>No national disaster loss database and limited risk information</td>
</tr>
<tr>
<td><strong>Demand/priority</strong></td>
<td>High</td>
<td>Leveraging Potential High</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Timeline** 5 years  

**Budget (US $ million)** 3.09

**Context**

In the Democratic Republic of the Congo several agencies of the Ministry for Transport and Communication Channels (e.g. MettelSat) and the Ministry of Interior have institutional responsibility to deliver hydromet and early warning system services. All institutions have limited human and financial resources. Overall, the national observation and forecasting system remains weak and there is a lack of even basic services to main users such as aviation, civil protection, agriculture, food security, and the general public. A new program “Strengthening Hydro-Meteorological and Climate Services” supported by the GEF Least Developed Countries Fund and GFDRR will be launched in 2016. The proposed project is expected to be aligned with this program and operationally support it.

**Key deliverables**

- Better coordination between hydromet and disaster risk management agencies, with institutions strengthened regarding the development of national strategies, regulatory documents, Standard Operating Procedures (SOPs), protocols of information exchange for NMHSs and relevant institutions;

- Capacity building provided for staff, operational training and other complementary activities;

- Operational functioning of early warning system in a pilot region or urban area, with the delivery of basic more accurate, timely and relevant warnings and information to users and decision-makers;
- Improved accuracy of basic hydrological and meteorological forecasts, piloting of cascading forecasting and other global WMO initiatives at the appropriate scale and higher coverage of hydrometeorological stations.

**Partners** World Bank/GFDRR, WMO, Ministry for Transport and Communication Channels and the Ministry of Interior, UNISDR.

**Pacific Region – covering Fiji, Kiribati, Marshall Islands, Solomon Islands, Tuvalu and Vanuatu**

<table>
<thead>
<tr>
<th>Level of disaster risk</th>
<th>Most disaster stricken region in the world&lt;sup&gt;10&lt;/sup&gt;</th>
<th>Casualty Loss Risk</th>
<th>Varies between average to very high</th>
<th>Access to information and communications (ICT Index)</th>
<th>Data available for Fiji (101), Solomon Islands (139) and Marshall Islands (125)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Capacity of NMHS</td>
<td>Variable</td>
<td>Status of hydromet and EW services</td>
<td>Weak</td>
<td>Disaster loss and risk data to inform Early Warning</td>
<td>Medium</td>
</tr>
<tr>
<td>Demand/priority</td>
<td>High</td>
<td>Leveraging Potential</td>
<td>Medium</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Timeline** 5 years **Budget (US $ million) 3.5**

**Context**

The capacity of the Regional Specialized Meteorological Centre (RSMC), Nadi, Fiji, to provide high-resolution numerical model guidance to the Pacific Island Countries (PICs) is limited, impeding PICs’ ability to take full advantage of the WMO Global Data-processing and Forecasting System and advances in multi-hazard impact-based forecast and warning services (WMO 2015).

Regional cooperation in the Pacific is strong and the role of regional centres particularly important for operational support to PICs and for technical assistance. The strategy of the Secretariat of the Pacific Regional Environmental Programme (SPREP) aims to enhance and build capacity for applied research, foster meteorological and oceanic observation and monitoring programs to improve understanding, and develop targeted responses to climate change and related disaster risk reduction (SPREP 2011, 2012).

Currently, there is no exchange of weather warnings between the PICs NMHSs’ beyond the regional tropical cyclone warnings issued by the Regional Meteorological Specialized Centre in Nadi, Fiji. The installation of MeteoAlarm will allow for the exchange of these weather warnings between the

---

RSMC and the PICs NMHSs, and this will improve multi hazard early warning systems at the community, national, and regional level in the Pacific. Within the context of the WMO Tropical Cyclone Committee, the countries have agreed upon a common set of warning criteria and warning procedures.

Under the Finnish-Pacific project on reduced vulnerability of the Pacific island country villagers’ livelihoods to the effects of climate change, the SPREP and WMO worked with experts from the Finnish Meteorological Institute (FMI) to collect some initial information on the production of Weather and Climate warnings issued by the NMHSs. The installation of the SmartMet Integrated Forecasting System as well as the SmartAlert installed in the PICs will be able to provide the necessary environment to host this regional warning platform in the region.

Several development partner initiatives are currently in implementation or preparation stage. Within the World Bank, the Pacific Resilience Program (PREP) is in Phase I of implementation focusing on strengthening the capabilities of Tonga and Samoa. PREP phase II is in preparation, which will extend modernisation support to additional PICs. The proposed project will complement existing programs and enable PREP countries to maximize the benefits of their national modernisation efforts.

**Key deliverables**

- Established integrated IT Platform Networks to facilitate the exchange of weather information in order to generate and disseminate meteorological and hydrological early warning data and information alerts both within and amongst the participating countries;

- Improved NMHS technical (systems and software) and institutional (guidelines and SOPs) capacity to manage and maintain observation and alert networks for multi-hazard early warning systems;

- Strengthened IT infrastructure to enable the delivery of products and services for multi-hazard early warning systems;

- Develop regional and national long term multi-hazard early warning systems.

**Partners** World Bank/GFDRR, WMO,NMHSs, National Disaster Management Office's and emergency services from participating countries, Finish Meteorological Institute (FMI), UNISDR, National Oceanic and Atmospheric Administration (NOAA), Bureau of Meteorology (BOM), Secretariat of the Pacific Regional Environment Programme, The Pacific Community (SPC), National Institute of Water and Atmospheric Research (NIWA), Commonwealth Scientific and Industrial Research Organisation (CISRO).

**Papua New Guinea**

<table>
<thead>
<tr>
<th>Level of disaster risk</th>
<th>30 out of 191 countries</th>
<th>Average Annual Loss to disasters (USD million)</th>
<th>162</th>
<th>Access to information and communications (ICT index)</th>
<th>Low (less than 50 people per 100 habitants had mobile-cellular subscriptions in 2014)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Capacity of NMHS</td>
<td>Low</td>
<td>Status of hydromet and</td>
<td>Weak</td>
<td>Disaster loss and risk data to inform</td>
<td>Medium</td>
</tr>
<tr>
<td>Demand/priority</td>
<td>EW services</td>
<td>Early Warning</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>----------------</td>
<td>-------------</td>
<td>---------------</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>High</td>
<td>Leveraging Potential</td>
<td>Medium</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Timeline** 4 years  
**Budget (US $ million)** 1.65

**Context**

The project will address improved weather observations, climate data management of historical data, soil moisture observations for drought/flood monitoring and early warning systems, state-of-the-art daily to seasonal forecasting coupled with drought/flood monitoring and frost advisories, weather and climate hazards monitoring and a more efficient distribution of alerts and information suitable for decision making at a national and local level. It will contribute to the regional project CliDE Climate Database Management System.

**Key deliverables**

- Revision of NMHS operational and strategic plans for climate database management and improvements including update, data rescue and upgrades;
- Development of seasonal forecast in conjunction with weather forecasts tailored for various economic sectors including improved of El Nino-based seasonal forecasts;
- Development of an early warning system with lead times from two weeks to a season ahead for weather and climate hazards relevant to the various sectors;
- Review of drought and bush fires indexes to be used in agriculture, bush/forest management, livestock or pastoralist and river/lake artisanal fisheries;
- Assessing the performance of forecasts for 5-40 days ahead using the S2S forecast archive, with focus on daily weather characteristics including rain-day frequency, heavy rainfall events, dry spells and monsoon onset/cessation dates, with relevance to agriculture and water resources.

**Partners** World Bank/GFDRR, WMO, Papua New Guinea National Weather Service, Department of Transport and Infrastructure, Department of Environment and Conservation, Department of Agriculture and Livestock, Department of Forestry, Department of Commerce and Industry Australia Bureau of Meteorology, Regional Integrated Multi-Hazard Early Warning System for Africa and Asia (RIMES).

**Highlights of Global Projects**

Global Projects are proposed based on their relevance to the CREWS objective and the need for coherence and effectiveness in the support provided to LDCs and SIDS.

**Monitor and survey of multi-hazard early warning systems for LDCs and SIDS**

**Timeline** 2 year  
**Budget (US $ million)** 0.56

The project will provide capacity and guidance support to LDCs and SIDS to generate, collect, report and analyse relevant data to measure the status and effectiveness of respective multi-hazard early
warning systems as part of national efforts to manage disaster risk and adapt to climate change. It will contribute to WMO’s country profile database and UNISDR’s Sendai Framework Monitor.

Key deliverables

- Capacity and guidance for LDCs and SIDS to measuring the effectiveness of multi-hazard early warning systems that is aligned with global practice, standards, targets and indicators;

- Survey of multi-hazard early warning system capacity, needs and gaps for LDCs and SIDS.

Partners UNISDR, WMO, GFDRR, relevant UN agencies, regional organizations.

International Early Warning Conference

Timeline 1 year  
Budget (US $ million) 0.28

The International Conference on Multi-Hazard Early Warning Systems provisional planned for March 2017, aims to demonstrate to countries how they can improve the availability of, and their communities’ access to, multi-hazard early warning, risk information and assessment. The conference will focus on gaps in providing early warnings, especially in reaching the ‘last mile’ - the most vulnerable and exposed populations.

Key deliverables

- Guide investments for effective, impact based, multi-hazard early warning systems;

- Review progress by countries’ efforts to establish early warning systems against the Sendai Framework, the 2030 Sustainable Development Agenda, and the Paris Agreement on Climate Change;

- Learn from, exchange information on and promote the replication of good practices in early warning systems.

Partners WMO, UNISDR, practitioners and government counterparts from LDCs and SIDS, UN agencies, funds and programmes, regional inter-governmental organizations, research institutions.
## Resource Allocations

<table>
<thead>
<tr>
<th>Coverage</th>
<th>Projects</th>
<th>Lead Implementing Partner(s)</th>
<th>Partners</th>
<th>2016 allocation (multi-year) US $ million</th>
<th>Timeline</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sahel</td>
<td>Burkina Faso</td>
<td>Projects to be finalized and lead Implementing Partners to be determined.</td>
<td>World Bank/GFDRR, WMO, National Meteorological Service of Burkina Faso, CONASUR, Ministries in charge of Agriculture and Livestock, Food Security organizations in Burkina Faso, Media, private telecom companies and rural radio networks in Burkina Faso, National Research Institutes (Ouaga University, INERA, etc), AGRHYMET, ACMAD, George Mason University (USA), Global Water Partnership West Africa</td>
<td>2.2</td>
<td>4 years</td>
</tr>
<tr>
<td></td>
<td>Mali</td>
<td>Projects to be finalized and lead Implementing Partners to be determined.</td>
<td>World Bank/GFDRR, WMO, Africa Development Bank (AfDB), the Government of Mali, UNISDR</td>
<td>2.69</td>
<td>5 years</td>
</tr>
<tr>
<td></td>
<td>Republic of Niger</td>
<td>Projects to be finalized and lead Implementing Partners to be determined.</td>
<td>World Bank/GFDRR, WMO, Disaster Prevention and Emergency Response Cell (DNPGCCA), the Niger meteorological service (DGMN), the hydrological service (DRE) and the civil protection (DGPC), WMO, Africa Development Bank (ADB), UNISDR Regional Office for Africa</td>
<td>2.49</td>
<td>5 years</td>
</tr>
<tr>
<td>Central Africa</td>
<td>Democratic Republic of The Congo</td>
<td>Projects to be finalized and lead Implementing Partners to be determined.</td>
<td>World Bank/GFDRR, WMO, UNISDR Regional Office for Africa</td>
<td>3.09</td>
<td>5 years</td>
</tr>
<tr>
<td>Pacific</td>
<td>Regional proposal covering Fiji, Kiribati, Papua New Guinea, Solomon Islands, Tuvalu, Vanuatu, and Marshall Islands</td>
<td>Projects to be finalized and lead Implementing Partners to be determined.</td>
<td>World Bank/GFDRR, WMO, NMHSs, National Disaster Management Office's and emergency services from participating countries, Finish Meteorological Institute (FMI), UNISDR, National Oceanic and Atmospheric Administration (NOAA), Bureau of Meteorology (BOM), Secretariat of the Pacific Regional Environment Programme, The Pacific Community (SPC), National Institute of Water and Atmospheric Research (NIWA), Commonwealth Scientific and Industrial Research Organisation (CISRO)</td>
<td>3.5</td>
<td>5 years</td>
</tr>
</tbody>
</table>
Papua New Guinea

Projects to be finalized and lead implementing partners to be determined. World Bank/GFDRR, WMO, Papua New Guinea National Weather Service, Department of Transport and Infrastructure, Department of Environment and Conservation, Department of Agriculture and Livestock, Department of Forestry, Department of Commerce and Industry Australia Bureau of Meteorology, Regional Integrated Multi-Hazard Early Warning System for Africa and Asia (RIMES)

<table>
<thead>
<tr>
<th>Global</th>
<th>Project</th>
<th>Implementing Partners</th>
<th>Duration</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Global monitor and survey of multi-hazard early warning systems</td>
<td>UNISDR</td>
<td>WMO, World Bank/GFDRR, relevant UN agencies, regional organizations</td>
<td>2 years</td>
<td>0.56</td>
</tr>
<tr>
<td>International Early Warning Conference</td>
<td>WMO</td>
<td>UNISDR, practitioners from LDCs and SIDS, UN agencies, funds and programmes, World Bank/GFDRR, regional inter-governmental organizations, research institutions</td>
<td>1 year</td>
<td>0.28</td>
</tr>
</tbody>
</table>

Total for Projects 16.46

Administrative Costs FY17 costs of the CREWS Secretariat and the Trustee 0.983

Total 17.443

**Pipeline Countries**

These are countries for which projects could be developed in the future based on prioritization by the Steering Committee.

<table>
<thead>
<tr>
<th>Country</th>
<th>Average Annual Loss (USD million)</th>
<th>Status of hydromet and EW services</th>
<th>Disaster Loss and Risk Data to Inform Early Warnings</th>
<th>Access to Information and Communications (ICT Index)</th>
<th>Leveraging Potential</th>
</tr>
</thead>
<tbody>
<tr>
<td>Chad</td>
<td>49.83</td>
<td>Weak</td>
<td>-</td>
<td>167 out of 167</td>
<td>High</td>
</tr>
<tr>
<td>Ethiopia</td>
<td>88.66</td>
<td>Medium</td>
<td>On-hold, revamping using ACP-EU project 2016/17</td>
<td>165 out of 167 countries</td>
<td>High</td>
</tr>
<tr>
<td>Madagascar</td>
<td>264.26</td>
<td>Weak</td>
<td>Yes – coverage 1982 - 2015</td>
<td>164 out of 167 countries</td>
<td>High</td>
</tr>
<tr>
<td>Myanmar</td>
<td>2,030.22</td>
<td>Weak</td>
<td>low</td>
<td>142 out of 167 countries</td>
<td>Medium</td>
</tr>
</tbody>
</table>
### Senegal
<table>
<thead>
<tr>
<th>Rating</th>
<th>Institutionalization</th>
<th>Countries</th>
<th>Status</th>
</tr>
</thead>
<tbody>
<tr>
<td>14.88</td>
<td>On-hold, lack of institutionalization</td>
<td>132 out of 167 countries</td>
<td>High</td>
</tr>
</tbody>
</table>

### Uganda
<table>
<thead>
<tr>
<th>Rating</th>
<th>Institutionalization</th>
<th>Countries</th>
<th>Status</th>
</tr>
</thead>
<tbody>
<tr>
<td>50.54</td>
<td>On-hold, revamping using an ACP-EU project 2016/17</td>
<td>149 out of 167 countries</td>
<td>High</td>
</tr>
</tbody>
</table>

#### 3. Partnerships and Networks

The nature of effective early warning systems requires close partnerships between many and varied organizations involved in the hazard monitoring, the dissemination of predictions, the issuance of warnings and the management of disasters.

Relevant organizations include national and regional institutions, Non-Governmental Organizations (NGOs), the private sector and CREWS contributing countries through, for example, their National Meteorological and Hydrological Services (NMHSs), will be invited by the Implementing Partners on a case-by-case basis, to contribute to the implementation of projects.

CREWS will conduct its outreach, partnerships, mobilization of resources and its technical and operational collaboration building on, and leveraging, the existing resources and capacity of the three Implementing Partners; WMO, World Bank/GFDRR and UNISDR.

To ensure coherence in its programming with partners, CREWS will build on three groups of institutions and practitioners.

First, the expert, knowledge and practice networks and commissions related to WMO’s membership of NMHSs. Two, of particular relevance to the effectiveness of the CREWS, are the Global Framework for Climate Services (GFCS) and the International Network for Multi-Hazard Early Warning Systems.

Second, the disaster risk management institutions, international, regional and other stakeholders (local authorities, private sector and parliamentarians) that convene around the Sendai Framework for Disaster Risk Reduction and are supported by UNISDR and the GFDRR. Key mechanisms include the National, Regional and Global Platforms for Disaster Risk Reduction and the Understanding Risk Forums.

Third, CREWS recognizes the role and importance of agencies of the UN system, in addition to WMO and UNISDR, regarding all the components of an effective early warning system.

#### 4. Measuring Results

CREWS will monitor its results and report regularly to its donors and partner countries. The roles and responsibilities for the monitoring, evaluating and reporting on CREWS, and the frequency and modalities for the reporting are set-out in the draft CREWS Governance Document and the draft CREWS Operational Manual.

A Results Framework will present the results chains that CREWS will monitor, evaluate and report on at the impact, outcome, output and activity levels.
Progress by CREWS will be measured against Targets (a) and (g) of the Sendai Framework for Disaster Risk Reduction. (a) - *Substantially reduce global disaster mortality by 2030, aiming to lower average per 100,000 global mortality rate in the decade 2020-2030 compared to the period 2005-2015*; and (g) - *Substantially increase the availability of and access to multi-hazard early warning systems and disaster risk information and assessments to people by 2030.*

Ultimately, the CREWS results will be measured against the Sustainable Development Goals (SDGs) and the adaptation goal of the Paris Agreement on Climate Change. In particular, SDG Target 1.5 - *By 2030 build the resilience of the poor and those in vulnerable situations, and reduce their exposure and vulnerability to climate-related extreme events and other economic, social and environmental shocks and disasters.* Two additional SDGs have targets that specifically refer to early warning (Goal 3: Good Health and Well-being and Goal 13: Climate Action).

**List of Acronyms**

AAL – Average Annual Loss
ADB – Africa Development Bank
BOM – Bureau of Meteorology
CISRO – Commonwealth Scientific and Industrial Research Organisation
CONASUR – Conseil National de Secours d’Urgence et de Réhabilitation, Ministère de l’Action Sociale et de la Solidarité National (CONASUR)
CREWS – Climate Risk and Early Warning Systems
CSOs – Civil Society Organizations
DGMN - Niger meteorological service
DGPC – Niger civil protection
DNPGCCA – Prime Minister’s National Cell for Disaster Prevention and Response
DRE – Niger hydrological service
EWS – Early Warning System
FIF – Fiduciary Intermediary Fund
FMI – Finish Meteorological Institute
GAR – Global Assessment Report
GCF – Green Climate Fund
GEF – Global Environment Fund
GFCS – Global Framework for Climate Services
GFDRR – Global Facility for Disaster Reduction and Recovery
ICT – Information and Communication Technology
IDA – International Development Association
INDC – Intended Nationally Determined Contributions
IN MHEWS - International Network on Multi-Hazard Early Warning Systems
LDC – Least Developed Country
NGO – Non-Governmental Organization
NIWA – National Institute of Water and Atmospheric Research
NMHSSs – National Meteorological and Hydrological Services
NOAA – National Oceanic and Atmospheric Administration
PDIPC – Africa Development Bank Climate Information Development and Forecasting Project
PIC – Pacific Island Country
PREP – Pacific Resilience Program
SIDS – Small Island Developing States
SOP - Standard Operating Procedure
SPC - The Pacific Community
SPREP – Secretariat of the Pacific Regional Environmental Programme
UNFCCC – United Nations Framework Convention on Climate Change
UNISDR – United Nations Office for Disaster Risk Reduction
WMO – World Meteorological Organization
WB – World Bank